www.sustainablecobourg.ca



April 23, 2021

Dear members of the Sustainability and Climate Change Advisory Committee:

The BAC appreciates the opportunity to present our analysis and proposals for Cobourg's cycling network at your meeting on May 5, 2021. We have tried to keep the documentation short; however, if you are pressed for time, we recommend looking over:

- Map of the Existing Cycling Network in the Town of Cobourg (page 3)
- Map of Proposed Completion of the Cycling Network in the Town of Cobourg (page 7)
- The **Prioritization of Cycling Routes** chart (pages 8 & 9)
- The **Bicycle Action Committee (BAC) Requests** that we recommend the Town of Cobourg to take action on to adopt (page 11)

We look forward to discussing our ideas.

Sincerely,

Winston Emery, Chair, BAC



BICYCLE ACTION COMMITTEE

The Prioritization of Cycling Infrastructure in the Town of Cobourg



(April, 2021)

The Big Picture

Role of Active Transportation in the Town of Cobourg

Given current climatic and environmental conditions, and that the Town of Cobourg has declared a climate emergency, there must be modal shift – from driving private cars to walking, cycling and using public transportation.

Rationale for improved walking and cycling infrastructure:

- 1. Reduces greenhouse gases and pollution-mitigates climate change;
- 2. Promotes physical fitness and mental health and well-being—reducing the financial burden on the health care system;
- 3. Along with public transportation, provides an efficient use of space and resources;

Cobourg is of ideal geographic size and location for cycling:

- It is possible to cycle anywhere in the Town relatively quickly;
- · Terrain is flat with attractive physical surroundings;
- · Climate is mild. An increasing number of people cycle year-round;
- Town government and staff are positive about developing Active Transportation. Over the last ten years some improvements have been made to infrastructure, cycling facilities and education. As a result, the number of cyclists has increased – most noticeably during the pandemic;
- The Town advertises itself and has officially been recognized as a *Bicycle Friendly Community.*

"Higher comfort" cycling and pedestrian routes will encourage cycling and walking within the Town.



EXISTING Cycling Network in the Town of Cobourg



Classification of Current Infrastructure in the Town of Cobourg

We used **The Canadian Bikeway Comfort and Safety** (CAN-BICS) Classification System¹ to assess Cobourg's Active Transportation routes. The CAN-BICS team researched and evaluated the safety performance and user comfort of different types of infrastructure. There are 3 levels to the classification system:

- **High-comfort- HC:** low-stress, seen as safe routes by most people. These bikeways include cycle tracks on major streets, local street bikeways and cycle-only off-street paths;
- Medium-comfort- MC: low-to-medium stress. When shared with pedestrians these routes are seen as safe by some people. These bikeways include multi-use paths sited next to a roadway or along independent corridors.
- Low-comfort LC: high-stress routes, seen as safe by only a few people. These bikeways include painted bike lanes along busy roadways.

Infrastructure type: (ordered according to Safety/Comfort level):

(CT) Cycle Track: A roadway lane exclusively for cyclists and physically separated from both motor vehicles and the sidewalk. Separation from motor vehicle traffic must include a vertical barrier (e.g. a raised median, bollards, box planters or trees and landscaping). Separation from the sidewalk may include street furniture, a curb or landscaped buffer. Facility may be at the level of the roadway or the sidewalk or between the two. Cobourg has no Cycle Tracks

(LSB) Local Street Bikeway: A local street (no centre line or lanes) where cyclists share the roadway with motor vehicles. Traffic-calming elements limit motor vehicle speeds and volumes and inhibit their through travel. Bicycle priority measures facilitate cyclists' safe crossing of streets and limit stops and delays. The facility includes measures to improve cyclist comfort: smooth surfaces; street lighting; way-finding signage and pavement markings; consistent paving material and colour. Cobourg has no Local Street Bikeways.

(BP) Bike Path: An off-road paved path exclusively for cyclists located along independent corridors away from a road. May be one-way or two-way with a centre line. Often adjacent to a walking path and separated by a painted line, curb or landscaped buffer. Cobourg has no Bike Paths.

(MUP) Multi-use path: A two-way paved path shared by cyclists, pedestrians and other users (e.g. skateboarders and rollerbladers). May be located along independent corridors away from a road or next to a roadway and physically segregated from motor vehicles (replacing a sidewalk).

(BL) Painted Bike Lane: A painted lane along a busy roadway that is designated by bicycle and diamond pavement markings and signs as exclusively for cyclists. The lane is positioned between a vehicle travel lane and the curb. It may be buffered with diagonal or chevron hatching. It includes:

- advisory bike lanes (marked by broken lane lines) on the edge of roadways too narrow to provide exclusive cycling and driving space
- sharrows
- bicycle accessible paved shoulders (indicated by an edge line and bike route signs or stencil markings) on roads without a curb

	Ν	
10/	A	
	×.	
	S	

(STR) Share the Road: Sign on a pole, occasional sharrows.

Analysis

East – West Routes	Туре	Comfort	Comments
Waterfront Trail: East town line to Victoria Park via King/ Normar/Wilmott/Maplewood/Hamilton/ Coverdale/Lakeshore/ Bay	BL STR	LC	Speed 50 kph except Coverdale & Donegan Park areas (40)
Waterfront Trail: Victoria Park to Ontario St. & Boardwalk	MUP BL BP	MC LC	Contra Lane Bay to MUP through Park & Campsite BP 1m + grass buffer; BL painted lines; wood board walk is rough surface for higher pressure tires
Waterfront Trail: Ontario to Rogers Rd & Elgin via Clyde/ Tremaine and Burnham/Carlisle	STR BL MUP	LC MC	MUP less than current default width + narrow bridge crosses Cobourg Creek
King Street: East town line to Pebble Beach	BL STR	LC	BL on both sides Town Line to D'arcy – one lane on south side to McGill; resumes at William to Burnham; then, BL both sides to just before Pebble Beach.
University Street: Cottesmore to William	BL STR	LC	BL on South Side only D'Arcy to William; Sharrows on North Side
Kerr Street & ROW Spine: Brook Rd. N. to New Amherst Blvd	MUP BL	MC LC	Incomplete : gaps between Cottesmore and D'Arcy; between stormwater pond and Ontario; between Ontario and Burnham; not connected to New Amherst Blvd.; Dedicated Active transporta- tion corridor between Brook North and Cottesmore, and between Division and storm water pond west of Division. Painted BL between Westwood and Rogers Rd. bike path ext.
Elgin St. Spine	MUP STR BL	MC LC	Incomplete : gaps between William and Ontario; Ontario & St. Peter's Cemetery. BL on North side between Strathy and Town Line; MUP (Bi-direction- al) on South side from William to west of Rogers Road. Between Division and William is viewed as a dangerous road to ride.



	North	North-South Routes		Туре	Comfort		Comments				
Е	Brook Rd. N			MUP	LC MC		Incomplete : East side only - width 1m becomes a sidewalk between King and East Village entrance.				
	D'Arcy Street		STR BL	LC LC MC LC		Lakeshore to King: sharrows/BL; King to University: BL east side only, University to rail crossing BL + sharrow east side only; north of railways: BL both sides to Elgin, except in roundabouts: Dismount sign.					
	Division Street		BL MUP			Incomplete : Lakefront to University no infrastruc- ture; University to underpass BL & road diet; MUP east side to Elgin; MUP west side north of under- pass to Kerr; Elgin to 401 no infrastructure.					
	Ontario Street		BL			Incomplete : Clyde St. to University no infrastruc- ture; University to 401 BL.					
	Burnham Stree	et		STR	LC		Signage only for WFT through Carlyle connector to Rogers Rd				
	Rogers Road		MUP BL	MC LC		Shared with pedestrians					
		CT LSB BP MUP BL STR	Cycle Track Local Street Bik Bike Path Multi-Use Path Painted Bike La Share the Road	xeway Ine	LC Low (MC Mediu HC High (Comfort um Comfort Comfort				

Observations:

- There are no complete east-west cycling routes in Cobourg that conform to the CAN-BICS standards for safety performance at Medium Comfort/High Comfort (MC/HC) levels. While several routes have sections with MUPs, cyclists are required to complete journeys on infrastructure that is either Low Comfort (LC) or non-existent.
- There are no complete north-south cycling routes in Cobourg that conform to the CAN-BICS standards for safety performance at MC/HC levels. Only two routes have sections with MUPs. Cyclists are required to complete journeys on infrastructure that is LC or non-existent.
- 3. Most of Cobourg's infrastructure can be classified as **LC**. It is generally perceived as unsafe.
- 4. There are many gaps in the network. There also are very few provisions for transition from provided infrastructure to no infrastructure.
- 5. It is generally assumed that cycling infrastructure should be designed to accommodate accessibility travel/use. Nearly all of the current network does not meet meet this criterion.



Ν

W 🖛 🗕

PROPOSED completion of the Cycling Network in the Town of Cobourg



Prioritization for Completion of Cycling Routes

	Highest Priority						Ð	ects	and	
	Medium Priority		utes	R Public Spines	sd	e Space	nal Space ination	apital Proj	tes and La	
	Lo	ower Priority	Spine Rou	Ribs -Link Spaces to	Close Ga	Reallocat	Recreatio as a Dest	Link to Ca	New Rout Developm	
Мар)#	Segment	SP	L	CG	R	RS	СР	LD	Comments
1		Elgin St: William St. to Ontario St.	•	•	•					Upgrade to sidewalk + multi use path
1a	1	Elgin St: Ontario St. to start of Multi-use path near Cornell Cr.	•	•	•					Upgrade to sidewalk + multi use path
1k		Elgin St: D'Arcy to Brook Rd. N	•	•					•	Cycle Tracks (Complete street)
2		Kerr St. extension to New Amherst Blvd	•	•	•		•		•	Cycle Tracks
2a	1	Kerr St. East extension from Burnham Blvd. to William St.	•	•	•		•			Cycle Tracks RS
2k)	Kerr St. East extension from William St. to Ontario St.	•	•	•		•			Cycle Tracks RS
20	;	Kerr St. East extension from Ontario St. to Stormwater pond	•	•	•		•	•		Cycle Tracks RS
20		McArthur St: D'Arcy to Cottesmore, aka Kerr extension	•	•	•	•				Cycle Tracks – on-road (pilot) + spur to Cobourg Community Centre (CCC)
26)	Kerr St. extension Brook Rd N to Workman Rd.	•					٠	•	
3		Glen Watford – end to New Amherst Blvd	•	•	•			٠	•	Multi use path
3a	1	Pebble Beach Drive to Ravensdale	•	•	•	•				Cycle Tracks (on road) or LSB + 30 KmPH
3k		King St.W. to Pebble Beach Dr.	•	•	•	•				Cycle Tracks (on-road)
4/4	а	Densmore/White from Division to De Palma	•							
4k)	Densmore Rd. Parkview Hills Dr. to Birchwood Trail to Division	•	•	•	•		•		Cycle Tracks (on-road/Blvd)
5		New Amherst Blvd:Hwy 2 to Joan Chalovich Way to Kerr	•	•	•				•	Cycle Tracks
5 a	1	New Amherst Blvd: Kerr St. to Lakeshore		•	•		•		•	Cycle Tracks/Multi use path
6		Connector Rogers Rd. multi use path from the trail to Charles Wilson Parkway				•				LSB + 30 KmPH or Cycle tracks
7		Path behind Staples Westwood Drive connector				•				Signage to shopping / services
8		Path Through the park starting from the Y to William St.		•	•		•			Multi use path



Highest Priority

Map #	Segment	SP	L	CG	R	RS	СР	LD	Comments
8a	William St: fr path Heath St. to Kerr St. East		•	•	٠				Multi-use path
8b	William St. fr Kerr St. extension to University		•	•	•				Cycle Tracks (on-road + blvd.)
8c	William St. from University to King		•	•	٠				Cycle Tracks (on-road + blvd.)
9	Spring St: from University to King		•	•					Share the Road signage
9a	From King St. W to Marisa Lane		•	•					Share the Road / speed reduction signage
10	Division St.: University to King		•	•	•				Cycle Tracks (on-road) + Road Diet
10a	Division St.: King to start of path at the waterfront		•		•				Cycle Tracks (on-road) + Road Diet
11	Donegan Park connector: D'Arcy St. to Abbott Blvd.		•	•					Multi use path—Permeable surface
12	University St: D'Arcy to Cottesmore		•	•	•				Cycle Tracks (on-road)
13	Birchwood Trail from Densmore to Elgin		•	•	•				Cycle Tracks (on-road/blvd)
14	Legion Fields & CCC: from CCC to part way down Alexander Dr.		•	•		•			Multi use path: CCC/ Rebound desti- nations via spur from McArthur St.
14a	Legion Fields & CCC: from Alexander Dr.		٠	•		•			Multi use path CCC/ Rebound destinations
14b	Legion Fields/Cottesmore to McArthur St.		•	•		•			Cycle Tracks (on-road) CCC/ Rebound destinations (see McArthur—pilot)
14c	Cottesmore: from University to King St. East		•	•	•	•			Cycle Tracks (on-road)
14d	Abbott Blvd. King street east to Lakeshore		•	•	•				Cycle Tracks (on-road
15	Brook Rd. N.: Elgin to Kerr	•	•	•				•	Cycle Tracks (Complete street)
15a	Brook Road/King to Kerr trail		•	•	•			•	Multi use path – east side
16/16a	Cobourg Creek Trail: William St. to Peace Park		•			•		•	Multi use path
17	University Ave. West end to Cobourg Creek Trail		•		•	•			



Prioritization of Cycling Infrastructure

Spine Routes (SP)

The Town should focus on completing - within the next three years - at least one east-west spine route throughout the Town, including east - west connections to adjacent municipalities.

The Spines are:

- 1. Elgin Street from Brook Road to New Amherst Blvd.
- 2. Kerr Street (ROW) from Workman to New Amherst Blvd.
- 3. King/Queen/Albert from the town line to New Amherst Blvd
- 4. Densmore/White/DePalma from Greer to Strathy (Official Plan 2010 proposed)

Ribs -Link Public Spaces to Spines (L)

- 1. Create connections from the spine(s) to all major public service spaces: schools, hospitals, parks, recreation centres, library, shopping areas etc.
- 2. Create connections to significant trails including The Waterfront Trail and trails within conservation areas.

Close Gaps (CG)

Close short gaps in the existing network with a focus on those gaps that, when completed, will result in continuous routes and important links.

Reallocate Space (R)

Cycle tracks (protected lanes) should be developed through lane reallocation and repainting of pavement markings.

Recreational Space as a Destination (RS)

The cycling infrastructure—cycle track/Bike path/multi-use path—is a destination itself, where riders enjoy their surroundings and the riding experience. <u>https://themeadoway.ca/#video</u>

Link to Capital Projects (CP)

- 1. Maximize cost savings by incorporating cycling/pedestrian infrastructure into already planned new capital roads and infrastructure projects.
- 2. Implement trail and cycling facilities within other capital infrastructure projects such as road repair & reconstruction, linear utilities: electric transmission corridors, gas and water supply lines and sewers.
- 3. Implement trail and cycling infrastructure within park development and reconstruction projects.

New Routes and Land Development (LD)

- 1. Work with development community and Planning & Public Works staff partners to implement new routes as part of new land development.
- 2. Legislation requiring active transportation infrastructure be an integral component of all land development.



BAC Request

Given that Health Canada endorses the Can-BICS classification system as a means of keeping Canadians safe and healthy, the Bicycle Action Committee requests:

- 1. That the Town of Cobourg adopts the provided map as guidance to complete the town's cycling network. Especially, that the spines and ribs described by the BAC be adopted into the revised Transportation Master Plan.
- 2. That the cycling infrastructure described and outlined on the map be required on all applicable infrastructure projects. This to include:
 - Road repair and reconstruction; linear utilities: electric transmission corridors, gas and water supply lines and sewers;
 - All park development and reconstruction projects;
 - All new land development projects.



At-a-glance

The Canadian Bikeway Comfort and Safety (Can-BICS) Classification System: a common naming convention for cycling infrastructure

Meghan Winters, PhD (1); Moreno Zanotto, MSc (1); Gregory Butler, MSc (2)

Abstract

There is no standard naming convention for cycling infrastructure across cities. Our aim was to develop a common nomenclature for cycling infrastructure in Canada, relevant to the context of public health practice. We drew on transportation engineering design guides and public health guidance to develop a bicycle facility classification system: the Canadian Bikeway Comfort and Safety (Can-BICS) classification system, a three-tiered classification scheme that groups five bicycle facilities based on safety performance and user comfort. Adopting consistent nomenclature as per the Can-BICS system will support regional and national surveillance efforts in public health, planning and sustainability.

Keywords: open data, active transportation, cycling, infrastructure, nomenclature

Introduction

Getting more people to cycle, more often, is a goal common to public health, sustainability and transportation agendas.¹⁻⁴ Many cities assemble data on their cycling infrastructure and increasingly make these data publicly available through open data initiatives; however, there is no standard naming convention to describe cycling infrastructure. This lack of common nomenclature hinders research and practice efforts to understand the role of cycling infrastructure in supporting active travel across communities.

Our aim was to develop a common nomenclature for cycling infrastructure in Canada, relevant to the context of public health. Such nomenclature is a foundational step toward the operationalization of metrics that may be used for public health research and surveillance of physical activity in Canada.⁵ We considered

cycling infrastructure to be part of roadways or paths intended for cycling (also referred to as "bicycle facilities" or "bikeways"); we did not include end-of-trip facilities such as cycle parking, lockers or showers, which are not consistently tracked.

This study is exempt from Research Ethics Board review as the research uses exclusively publicly available information for which there is no reasonable expectation of privacy.

Methods

Overview

We reviewed transportation engineering design guides and used public health guidance to develop a classification system based on safety performance (injury or crash risk along different infrastructure types) and user comfort (preferences for infrastructure types in terms of comfort **v** Tweet this article

Highlights

- A common nomenclature for cycling infrastructure in Canada is needed to further public health surveillance efforts on active-transportation environments.
- The Can-BICS system is a threetiered cycling infrastructure classification system that reflects the safety performance and user comfort of five bicycle facility types.
- High-comfort bikeways are lowstress routes. These bikeways include cycle tracks on major streets, local street bikeways and cycle-only offstreet paths.
- Medium-comfort bikeways are lowto-medium stress routes. These bikeways include multi-use paths sited next to a roadway or along independent corridors.
- Low-comfort bikeways are highstress routes. These bikeways include painted bike lanes along busy roadways.

and stress). We also compiled cycling infrastructure names used in open data from Canadian municipalities and mapped them onto the nomenclature classification system.

Engineering design guide review

We reviewed national transportation engineering design guides from Canada and the USA published within the last 5 years

Author references:

2. Public Health Agency of Canada, Ottawa, Ontario, Canada

Health Promotion and Chronic Disease Prevention in Canada Research, Policy and Practice

^{1.} Faculty of Health Sciences, Simon Fraser University, Burnaby, British Columbia, Canada

Correspondence: Meghan Winters, Faculty of Health Sciences, Simon Fraser University, 8888 University Drive, Burnaby, BC V5A 1S6; Tel: 778-782-9325; Fax: 778-782-5927; Email: mwinters@sfu.ca

to identify how cycling infrastructure types are defined and categorized. From these we identified other relevant documents. The documents reviewed were as follows: the Transportation Association of Canada (TAC) Geometric Design Guide for Canadian Roads⁶; the City of Vancouver Transportation Design Guidelines: All Ages and Abilities Cycling Routes⁷; CROW Design Manual for Bicycle Traffic⁸; NACTO's Urban Bikeway Design Guide⁹ and Designing for All Ages & Abilities: Contextual Guidance for High-Comfort Bicycle Facilities¹⁰; and the Massachusetts Department of Transportation Separated Bike Lane Planning & Design Guide¹¹.

Developing classification

We analyzed the classification approaches and justification within each of the engineering guidelines to inform our proposed nomenclature. We also reviewed the public health literature on safety and preference for cycling infrastructure types because safety performance and user comfort were primary organizing principles for the classification scheme (for more information, see the review in The Canadian Bikeway Comfort and Safety (Can-BICS) Classification System: A Proposal for Developing Common Naming Conventions for Cycling Infrastructure report¹²). Our preliminary classification scheme was reviewed by one US and three Canadian experts in the fields of public health (n = 2) and transportation planning and design (n = 2). Their feedback resulted in refined infrastructure definitions but no substantial changes to the classification.

Open data analysis

Our aim was to characterize the range of cycling infrastructure names used by Canadian communities to understand the scope of the nomenclature and how this interfaced with the proposed Can-BICS scheme. To select a national sample, we chose the 10% most populated census subdivisions from each province and territory. Taken together, these 45 census subdivisions covered 50.4% of the Canadian population.

We searched for a cycling infrastructure dataset and supplemented open data with a municipal cycling map when necessary. We extracted all names used in the municipal data and categorized these to the Can-BICS classification scheme. First, where possible ($\sim 60\%$ of names), we categorized

facility names to the five Can-BICS cycling facilities by name alone (e.g. bike lanes categorized as painted bike lane). To ensure rigour, we performed spot checks on 10% of these facility names by using Google Street View (an online street view imagery service) and QGIS (a geographic information system) to locate and identify infrastructure types; all matched. Where the name itself did not facilitate easy categorization (~40%), we relied on Google Street View and QGIS. The open data files and facility name data are available through the SFU RADAR repository (researchdata .sfu.ca).

Results

The six engineering design guidelines identified multiple cycling facilities. We grouped these into five consolidated categories ("painted bike lanes," "local street bikeways," "cycle tracks," "bike paths" and "multi-use paths") related to design, exclusivity for cyclists and proximity of cyclists to other road users.^{6,7} Some guides touched on safety (e.g. separation from motor vehicles), but there was little explicit consideration of user preference or comfort, especially for roadway cycling facilities.

Integrating practice guidelines and public health considerations to categorize infrastructure that would best encourage cycling and make cycling safer, we developed the Canadian Bikeway Comfort and Safety (Can-BICS) classification system. This three-tiered classification scheme groups five cycling facilities based on safety performance and user comfort (Table 1):

- *High-comfort bikeways.* These lowstress cycling facilities are comfortable for most people. Route types include cycle tracks alongside busy roads, local street bikeways and off-road bike paths.
- Medium-comfort bikeways. These lowto-medium stress cycling facilities are considered comfortable by some people. The off-road infrastructure multiuse path fits within this category. Multi-use paths are shared with pedestrians and other active modes and can be located along a road or in an independent corridor.
- *Low-comfort bikeways.* These cycling facilities are high stress and comfortable for few people. The infrastructure type within this category is a painted bike lane, where people are cycling in a painted lane along busy roadways.

Comparing open data facility names with Can-BICS

Of the 45 municipalities, 89% (n = 40/45) had an open data catalogue and 80% of these included a cycling infrastructure dataset (n = 32/40). Data sources were published between 2005 and 2019. We extracted 269 cycling infrastructure names from open data (range: 2-14 per census subdivision) after removing obvious pedestrian infrastructure (e.g. stairs and sidewalks), route fragments and decommissioned routes. About 100 unique names were in use, after taking into account related terms (e.g. bike lane and bicycle lane). We categorized 60% of the 269 names to the five Can-BICS cycling facilities by name alone (e.g. bike lanes categorized as painted bike lane). The remaining 40% (n = 108) we assessed via Google Maps Street View (see The Canadian Bikeway Comfort and Safety (Can-BICS) Classification System: A Proposal for Developing Common Naming Conventions for Cycling Infrastructure).¹²

We compared municipal open data nomenclature and Can-BICS (Figure 1) to assess overlap. Note that the proportions reported here represent the frequency of use of this facility name across the open data files and not the proportional distance of an infrastructure type within the cycling network. We found that 23% of names in open data were high-comfort bikeways: 8% being cycle tracks, 12% local street bikeways and 3% bike paths. Overall, 24% were medium comfort (multi-use paths) and 28% were low comfort (painted bike lanes).

There were also facility names that arose in open data but did not fit the Can-BICS criteria as they are not considered suitable (i.e. safe or comfortable) for promoting cycling for people of all ages and abilities based on the current state of knowledge. Many were shared lanes, that is, sharrows in a car travel lane. There is no evidence that sharrows provide the benefit of safety, and the majority of people do not want to share a travel lane with motor vehicles. Others were gravel trails, namely multiuse trails surfaced in gravel, dirt or aggregate, including mountain bike trails, walking trails in parks or hiking dirt paths. The Transportation Association of Canada guidelines explicitly exclude gravel trails, with the rationale that these are accessible to a smaller range of bicycles and have unique design requirements.6 Finally, "mixed

 TABLE 1

 The Canadian Bikeway Comfort and Safety (Can-BICS) Classification System

	High-comfort bikeways: Comfortable for most	people
Facility	Description	Image
Cycle track	A roadway lane exclusively for cyclists and physically separated from both motor vehicles and the sidewalk. Separation from motor vehicle traffic must include a vertical barrier (e.g. a raised median, bollards, box planters or trees and landscaping). Separation from the sidewalk may include street furniture, a curb or landscaped buffer. Facility may be at the level of the roadway or the sidewalk or between the two.	
Local street bikeway	A local street (no centre line or lanes) where cyclists share the roadway with motor vehicles. Traffic-calming elements limit motor vehicle speeds and volumes and inhibit their through travel. Bicycle priority measures facilitate cyclists' safe crossing of streets and limit stops and delays. The facility includes measures to improve cyclist comfort: smooth surfaces; street lighting; wayfinding signage and pavement markings; and consistent paving material and colour.	
		Gr.D
Bike path	An off-road paved path exclusively for cyclists located along independent corridors away from a road. May be one-way or two-way with a centre line. Often adjacent to a walking path and separated by a painted line, curb or landscaped buffer.	
		Continued on the following page



Source: The Canadian Bikeway Comfort and Safety (Can-BICS) Classification System: A Proposal for Developing Common Naming Conventions for Cycling Infrastructure.¹²

traffic" infrastructure (unimproved local roads) may serve as links to the main cycling network, but without signage or traffic calming, do not constitute cycling infrastructure. Together, these routes comprised 26% of the different facility names in open data.

Discussion

The Canadian Bikeway Comfort and Safety (Can-BICS) classification system defines

five types of cycling facilities ordered into a three-tiered classification scheme based on safety performance and user comfort. The classification was informed by a review of professional practice guidelines for bicycle facility design, public health literature on safety and preferences and a scan of current naming conventions. This approach focuses on safer cycling facility types preferred by people of all ages and abilities, reflecting a public health perspective that aims to get more people cycling, more often, for both individual and population-level benefits.¹³

A standardized nomenclature approach for cycling infrastructure is essential for public health surveillance as it can enable comparisons of the availability and infrastructure types across settings and over time. We envision that planners can apply the standardized nomenclature in Can-BICS to categorize the routes in their own communities and enable the development

FIGURE 1 Categorization of municipal open data bicycle facility names^a to the Can-BICS classification system



Source: The Canadian Bikeway Comfort and Safety (Can-BICS) Classification System: A Proposal for Developing Common Naming Conventions for Cycling Infrastructure.¹² Abbreviation: Can-BICS, Canadian Bikeway Comfort and Safety.

^a 269 facility names from across 45 census subdivisions.

of granular spatial data and metrics to support local public health authorities.

For Can-BICS, next steps are to operationalize metrics (e.g. kilometres of high/ medium/low-comfort routes per area), identify spatial units (e.g. dissemination area) and boundary issues, and evaluate the quality of open data sources. Emerging work suggests OpenStreetMap (OSM; openstreetmap.org) is a promising data source for Canadian cities.¹⁴ For a national effort, any data source must be evaluated in terms of access, completeness and comparability, but the potential to streamline and standardize efforts is strong.

Strengths and limitations

Design matters. While Can-BICS uses a broad classification of user comfort and safety, there are nuances. A cycle track (high comfort) that is poorly designed may have greater injury risk than a welldesigned painted bike lane (low comfort). Intersection treatments and network connectivity also impact route safety and comfort.

Conclusion

There is limited past work in harmonizing the names for cycling infrastructure across cities, although this is important for comparing neighbourhoods within a single city or a set of cities as part of a national approach.^{15,16} A standardized nomenclature such as Can-BICS is a foundational step toward building capacity in public health surveillance for urban cycling environments.

Acknowledgements

This study was funded by the Public Health Agency of Canada (Award #4500387514). Meghan Winters is supported by a Scholar Award from the Michael Smith Foundation for Health Research.

We thank the city governments who made available open data. We also thank four public health and traffic engineering experts who provided feedback on earlier versions of the classification system and two individuals who provided French translation support.

Authors' contributions and statement

MW led the project conceptualization, supervised the analysis and contributed to the drafting and revision of the paper. MZ led the literature review, data collection and data analysis and contributed to the drafting and revision of paper. GB contributed to the project conceptualization and the drafting and revision of the paper

The content and views expressed in this article are those of the authors and do not necessarily reflect those of the Government of Canada.

References

- 1. Pucher J, Buehler R. City cycling. Cambridge (MA): MIT Press; 2012. doi:10.7551/mitpress/9434.001.0001.
- Winters M, Teschke K, Grant M, Setton EM, Brauer M. How far out of the way will we travel? Transp Res Rec. 2010;2190(1):1-10. doi:10.3141 /2190-01.
- 3. Winters M, Teschke K. Route preferences among adults in the near market for bicycling: findings of the Cycling in Cities Study. Am J Health Promot. 2010;25(1):40-7. doi:10.4278 /ajhp.081006-QUAN-236.
- 4. Teschke K, Harris MA, Reynolds CC, et al. Route infrastructure and the risk of injuries to bicyclists: a case-crossover study. Am J Public Health. 2012;102(12):2336-43. doi: 10.2105/AJPH.2012.300762.
- Roberts KC, Butler G, Branchard B, et al. The Physical Activity, Sedentary Behaviour and Sleep (PASS) Indicator Framework. Heal Promot Chronic Dis Prev Can. 2017;37(8):252-6. doi: 10.24095/hpcdp.37.8.04.
- Transportation Association of Canada. Chapter 5 – Bicycle integrated design. In: Geometric design guide for Canadian roads. Ottawa (ON): Transportation Association of Canada; 2017.

292

- City of Vancouver. Transportation design guidelines: all ages and abilities cycling routes. Vancouver (BC): City of Vancouver; 2017. https://vancouver .ca/files/cov/design-guidelines-for -all-ages-and-abilities-cycling-routes .pdf
- 8. Platform CROW. Design manual for bicycle traffic. Ede (NL): CROW; 2016.
- 9. National Association of City Transportation Officials. Urban bikeway design guide, 2nd ed. Washington (DC): NACTO; 2014.
- National Association of City Transportation Officials. Designing for all ages & abilities: contextual guidance for high-comfort bicycle facilities. Washington (DC): NACTO; 2017 Dec. https://nacto.org/publication/urban -bikeway-design-guide/designing -ages-abilities-new/
- Massachusetts Department of Transportation. Separated bike lane planning & design guide [Internet]. Boston (MA): MassDOT; 2015 [cited 2017 Dec 4]. Available from: https://www .mass.gov/lists/separated-bike-lane -planning-design-guide
- 12. Winters M, Zanotto M. The Canadian Bikeway Comfort and Safety (Can-BICS) Classification System: a proposal for developing common naming conventions for cycling infrastructure. Vancouver (BC): CHATR; 2019. Available at: https://chatrlab.ca /projects/
- 13. Schepers P, Twisk D, Fishman E, Fyhri A, Jensen A. The Dutch road to a high level of cycling safety. Saf Sci. 2017;92:264-73. doi:10.1016/j.ssci.2015 .06.005.
- Ferster C, Fischer J, Manaugh K, Nelson T, Winters M. Using OpenStreetMap to inventory bicycle infrastructure: a comparison with open data from cities. Int J Sustain Transp 2020; 14(1):64-73. doi:10.1080/15568318 .2018.1519746.
- 15. Winters M, Teschke K, Brauer M, Fuller D. Bike Score®: associations between urban bikeability and cycling behavior in 24 cities. Int J Behav Nutr Phys Act. 2016;13(1):18. doi:10.1186 /s12966-016-0339-0.

 Vijayakumar N, Burda C; Pembina Institute. Cycle cities: supporting cycling in Canadian cities. Toronto (ON): Pembina Institute; [updated 2015 Dec 16].